

Message Text

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ACTION IO-10

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C O N F I D E N T I A L USUN 611

E.O. 11652: GDS

TAGS: PFOR UNSC CY

SUBJECT: CYPRUS IN SC

1. CONSULTATIONS BETWEEN NON-ALIGNED AND CYPRUS PARTIES MADE SOME PROGRESS FEB 27 IN RECONCILING UK-FRENCH AND CYPRIOT RESOLUTIONS. GUYANA AND IRAQ PRODUCED PRELIMINARY DRAFT, WHICH THEY PLAN DISCUSS FEB 28 WITH OTHER NON-ALIGNED SC MEMBERS (MAURITANIA, TANZANIA AND CAMEROON) AND NON-ALIGNED WORKING GROUP. AS THIS DRAFT HAS BEEN DESCRIBED TO US, IT APPEARS TO FAVOR TURKISH RATHER THAN CYPRIOT POSITIONS.

2. USING UK-FRENCH TEXT AS BASIS, PRELIMINARY NON-ALIGNED DRAFT REPORTEDLY CONTAINS FOLLOWING PRINCIPAL CHANGES:

(A) IN PREAMBULAR PARAGRAPH 1 NO REFERENCE IS MADE TO "THE GOVERNMENT OF THE REPUBLIC OF CYPRUS," BUT RAHTER TO AMB ROSSIDES IN CAPACITY OF CYPRIOT DELEGATE. (BEGIN BRACKETS) BELIEVE THIS WILL BE TOTALLY UNACCEPTABLE TO CYPRUS. (END CONFIDENTIAL

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BRACKETS)

(B) OPERATIVE PARAGRAPH 2 REGRETS ALL UNILATERAL ACTS WHICH COMPROMISE CYPRUS NEGOTIATIONS, WHILE CONCERN IS EXPRESSED OVER TURK CYPRIOT UNILATERAL DECISION OF FEB 13 IN PREAMBULAR PARA.

(C) OPERATIVE PARAGRAPH 5 PROVIDES FOR THREE-MAN SC NON-PERMANENT MEMBER MISSION TO ASSIST SYG IN FACILITATING RESUMPTION OF COMMUNAL TALKS.

(D) OPERATIVE PARAGRAPH 8 ESTABLISHES TIME BY WHICH SYG SHOULD SUBMIT REPORT TO SC.

(E) NO MENTION IS MADE OF VENUE OR OF SYG'S PERSONAL PARTICIPATION.

3. SEVERAL DELEGATIONS THAT HAVE MET WITH OLCAY DURING DAY HAVE CARRIED AWAY IMPRESSION THAT TURKEY IS RESIGNED TO AN SC GOOD OFFICES MISSION, SO LONG AS IT DOES NOT PARTICIPATE DIRECTLY IN COMMUNAL TALKS. GUYANESE, FOR EXAMPLE, SAY THAT OLCAY DECLARED HE WAS MUCH LESS OPPOSED TO A SMALL, BALANCED MISSION THAN HE WAS TO ANY KIND OF INTERNATIONAL CONFERENCE. OLCAY CONTINUES TO INSIST THAT GOT WILL NOT ACCEPT NEW YORK AS VENUE.

4. GREEK DELEGATION, ON OTHER HAND, HAS BEEN TAKING LINE THAT NEGOTIATIONS WOULD BE MOST PRODUCTIVE IN NEW YORK, BOTH BECAUSE SYG AND SC MISSION MEMBERS COULD CONVENIENTLY PARTICIPATE AND BECAUSE TALKS COULD BE INFORMAL AND UNHAMPERED BY PRESENCE OF NATIONAL DELEGATIONS. (GREEK IMPLICATION IS THAT CLERIDES IN PARTICULAR WOULD NOT BE HAMSTRUNG BY HARD-LINERS LIKE KYPRIANOU.) CARAYANNIS EMPHASIZED TO AMB SCHAUFELLE THAT ATHENS' PRINCIPAL INTEREST IS IN MOVING NEGOTIATIONS IN NEW YORK INTO "38TH FLOOR FRAMEWORK." HE IMPLIED HE DID NOT EXPECT THESE NEGOTIATIONS TO REACH A SETTLEMENT, BUT RATHER TO DETERMINE IF A SETTLEMENT COULD BE REACHED IN CONTINUING NEGOTIATIONS ELSEWHERE.

5. CLERIDES HAS ASKED SWEDISH PERMREP RYDBECK IF HE WOULD PARTICIPATE IN AN SC MISSION. RYDBECK REPLIED THAT ALTHOUGH CONFIDENTIAL

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HE HAD NO INSTRUCTIONS HE WAS VIRTUALLY CERTAIN SWEDEN WOULD CONSENT SO LONG AS ALL PARTIES AGREED TO MISSION AND ITS TERMS OF REFERENCE. IN THIS CONVERSATION, CLERIDES STRESSED THAT SC MISSION SHOULD NOT PLAY NAMIBIA-LIKE CONSULTATIVE ROLE BUT SHOULD PARTICIPATE DIRECTLY IN NEGOTIATIONS.

6. FORMAL SC DEBATE FEB 27 WAS NOTABLE FOR POWERFUL EXCHANGES BETWEEN CLERIDES AND OLCAY, PERHAPS TWO MOST ARTICULATE

SPOKESMEN OF CYPRIOT AND TURKISH POSITIONS. IN LOW-KEY, IRONIC TONE, OLCAY PORTRAYED EVENTS LEADING TO FEB 13 DECLARATION AS PROVING IT WAS CYPRIOTS RATHER THAN TURKS WHO HAD NO INTEREST IN PRODUCTIVE NEGOTIATIONS. OLCAY SAID FEB 13 DECLARATION WAS FORCED UPON TURK CYPRIOTS BY MAKARIOS' UNWILLINGNESS TO NEGOTIATE ON BASIS OF A BI-ZONAL SOLUTION -- THE ONLY SETTLEMENT THAT TURKEY WOULD ACCEPT. CLERIDES REPLIED THAT THIS KIND OF ULTIMATUM WAS PRECISELY WHAT BROUGHT CYPRUS TO COUNCIL. GA RESOLUTION 3212 AND SC RESOLUTION 365 HAD ENVISAGED SETTLEMENT OF QUESTIONS SUCH AS BI-ZONAL VERSUS MULTI-ZONAL NATURE OF STATE BEING SETTLED BY FREE NEGOTIATIONS, NOT BY DICTATION WHILE 40,000 TURKISH TROOPS REMAINED ON ISLAND. FULLER SUMMARY, INCLUDING HIGHLIGHTS OF LONG AND ACRIMONIOUS CHINESE-SOVIET EXCHANGE, BEING TRANSMITTED SEPTEL.
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